

As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration. In all appropriate instances we will need to carry out an equality, diversity, cohesion and integration impact assessment.

This form:

- can be used to prompt discussion when carrying out your impact assessment
- should be completed either during the assessment process or following completion of the assessment
- should include a brief explanation where a section is not applicable

<b>Directorate: Communities &amp; Environment</b>	<b>Service area: Safer Leeds</b>
<b>Lead person: Harvinder Saimbhi</b>	<b>Contact number: 0113 3789662</b>
<b>Date of the equality, diversity, cohesion and integration impact assessment:</b>	

1. Title: **Public Spaces Protection Order (PSPO)-2020.**

Is this a:

**Strategy /Policy**
                         
  **Service / Function**
                         
  **Other**

**If other, please specify**

## 2. Members of the assessment team:

<b>Name</b>	<b>Organisation</b>	<b>Role on assessment team e.g. service user, manager of service, specialist</b>
Stephen Stewart	Safer Leeds	Project Officer lead for PSPOs
Harvinder Saimbhi	Safer Leeds	Head of Operational Delivery – ASB, Hate Crime & Security Service
Stacey Rockcliffe/ Susan Hardy	Cleaner Neighbourhoods Team	Project leads for CNT

### 3. Summary of strategy, policy, service or function that was assessed:

This report provides an overview of the process to extend thirteen (13) existing Public Space Protection Orders (PSPOs) and to make one (1) new Public Spaces Protection Order.

There were eighteen area based Public Spaces Protection Orders in Leeds and these commenced on 20 October 2017 following changes to legislation. All eighteen PSPOs were broadly based on the previous eighteen Designated Public Place Order (DPPO) initiative; and many of those had been in existence for approximately ten years.

On 01 July 2020, the North West Leeds PSPO expanded and merged three 2017 PSPOs in the Headingley and Hyde Park, Weetwood, and Little London and Woodhouse council wards.

Following discussions with West Yorkshire Police and the Community Safety/ Tasking meeting it was agreed that Safer Leeds would not extend the PSPOs in Gipton, and Killingbeck and Seacroft. There was a broad consent for dis- continuation due to a lack of evidence and a lack of use. These two PSPOs will expire on 19 October 2020.

Following discussions with West Yorkshire Police, Garforth PSPO was revised for the purposes of the statutory consultation and the expanded 'restricted area' was renamed 'Garforth and Swillington'. Following the consultation this 'restricted area' was divided into two PSPOs- 'Garforth', and 'Swillington'. (Swillington is the new PSPO).

The outstanding thirteen PSPOs will expire on 19 October 2020, unless they are extended following statutory consultation

Safer Leeds proceeded to statutory consultation Monday 10 August 2020 to Sunday 06 September 2020, and this was based on the following thirteen Public Spaces Protection Orders and prohibitions as listed below:

<b>PSPO area</b>	<b>Alcohol prohibitions</b>	<b>Additional prohibitions</b>
Armley	<b>x</b>	<b>x Household waste</b>
Burmantofts	<b>x</b>	<b>x- Leeds Teaching Hospitals Trust</b>
City Centre	<b>x</b>	<b>X – Temporary structures</b> <b>X - Leeds Teaching Hospitals Trust</b>
Farsley	<b>x</b>	
Garforth and Swillington	<b>x</b>	
Guiseley	<b>x</b>	
Harehills	<b>x</b>	<b>x Household waste</b>
Horsforth	<b>x</b>	
Kippax and Allerton Bywater	<b>x</b>	
Otley	<b>x</b>	
Pudsey	<b>x</b>	
Wetherby	<b>x</b>	
Yeadon	<b>x</b>	

These Public Spaces Protection Orders are proposed as part of a range of measures to tackle alcohol related anti-social behaviour, and other issues of anti social behaviour across Leeds. All PSPO terms and geographical 'restricted areas' have the broad support

of West Yorkshire Police and Community Safety partners including Ward Members. Community Safety leads are aware of the wider scope and terms which can apply to PSPOs and the agreed prohibitions are reflective of local issues and priorities.

Safer Leeds has considered evidence and anecdotal supporting information and is satisfied that the legal test for a PSPO has been met.

Safer Leeds has noted House Office advice around vulnerable people and therefore Safer Leeds is not supporting terms around rough sleeping and begging etc. Safer Leeds is however supporting terms around 'temporary structures' in the city centre; and the Street Support Team and other Leeds City Council service areas and associated partners will engage with those who are affected by this intervention.

Details of all existing and proposed area based PSPOs including prohibitions and geographical 'restricted areas' can be found at [www.leeds.gov.uk/pspo](http://www.leeds.gov.uk/pspo)

**4. Scope of the equality, diversity, cohesion and integration impact assessment**  
 (complete - 4a. if you are assessing a strategy, policy or plan and 4b. if you are assessing a service, function or event)

**4a. Strategy, policy or plan**  
 (please tick the appropriate box below)

The vision and themes, objectives or outcomes	<input type="checkbox"/>
The vision and themes, objectives or outcomes and the supporting guidance	<input checked="" type="checkbox"/>
A specific section within the strategy, policy or plan	<input type="checkbox"/>
<b>Please provide detail:</b>	

**4b. Service, function, event**  
 please tick the appropriate box below

The whole service (including service provision and employment)	<input type="checkbox"/>
A specific part of the service (including service provision or employment or a specific section of the service)	<input type="checkbox"/>
Procuring of a service (by contract or grant)	<input type="checkbox"/>
<b>Please provide detail:</b>	



### **5. Fact finding – what do we already know**

Make a note here of all information you will be using to carry out this assessment. This could include: previous consultation, involvement, research, results from perception surveys, equality monitoring and customer/ staff feedback.

(priority should be given to equality, diversity, cohesion and integration related information)

Safer Leeds has carried out extensive engagement and consultation with community safety partner agencies, Leeds City Council Ward Members, and West Yorkshire Police, and members of the general public.

The Cleaner Neighbourhoods Team have been consulted and PSPO prohibitions around 'household waste' will continue in both Armley and Harehills. This is consistent with PSPO-2017.

There has been a number of discussions and meetings to map out the way forward for the City Centre PSPO and these have involved primarily Safer Leeds Street Support Team, West Yorkshire Police, Safer Leeds/ Community Safety, and Legal Services. The proposed prohibitions allow an 'authorised person' to intervene where 'temporary structures' are being made, erected, placed, and/or deposited without the permission of Leeds City Council.

There has been a number of discussions and meetings with Leeds Teaching Hospitals Trust (LTHT) and Legal Services to map out the way forward for Leeds General Infirmary (City Centre), and St James's University Hospital (Burmantofts). The proposed prohibitions allow 'an employee or agent of the LTHT, and/ or an authorised person' to instruct to leave the 'internal and external public space areas including car parks' of the respective hospitals.

Safer Leeds and West Yorkshire Police have consulted with partner agencies during the six weekly Community Safety meetings and processes. Leeds city centre PSPO has additionally been consulted on at the Improvement Board and at the Community Safety Partnership Board.

Safer Leeds carried out statutory consultation between Monday 10 August 2020 and Sunday 06 September 2020. This included consultation with the Chief Superintendent, West Yorkshire Police, the Police and Crime Commissioner, Leeds Chamber of Commerce and community representatives within the 'restricted areas'.

The statutory (public) consultation survey was facilitated via a web based 'snap survey' and could be found at [www.leeds.gov.uk/pspo](http://www.leeds.gov.uk/pspo) and <https://surveys.leeds.gov.uk/s/PSPO-Consultation/>

It is recognised that the PSPO consultation could be of interest to many sections of the community, including public and special interest groups. Accordingly, Safer Leeds and partners Communities, Cleaner Neighbourhoods Team, West Yorkshire Police, and Leeds Teaching Hospitals Trust have consulted widely.

Public consultation in proposed PSPO areas elicited 1,259 responses from individuals with a direct connection to the locality and all PSPO proposals were supported.

<p><b>Are there any gaps in equality and diversity information</b>  <b>Please provide detail:</b></p> <p>No</p>
<p><b>Action required:</b></p>

<p><b>6. Wider involvement – have you involved groups of people who are most likely to be affected or interested</b></p> <p> <input checked="" type="checkbox"/> Yes         <input type="checkbox"/> No       </p> <p><b>Please provide detail:</b></p> <p>Leeds City Council consulted extensively and public consultation elicited 1,259 responses from individuals with a direct connection to the locality.</p> <p>Leeds City Council and West Yorkshire Police gave a press release on 06 August 2020 and this was picked up by:</p> <ul style="list-style-type: none"> <li>• Leeds Live</li> <li>• Yorkshire Evening Post</li> <li>• Caring Together</li> <li>• West Leeds Dispatches</li> </ul> <p>Leeds City Council shared the consultation by twitter:</p> <ul style="list-style-type: none"> <li>• @SaferLeeds – LCC Safer Leeds account</li> </ul> <p>Leeds City Centre residents shared the consultation by twitter:</p> <ul style="list-style-type: none"> <li>• @Leeds Residents</li> </ul> <p>Leeds City Council Digital Access Team shared the consultation by Facebook on 10 August 2020, 21 August 2020, and 01 September 2020. This was shared with Community Committee Facebook groups in all communities: Inner East, Inner North East, Inner North West, Inner South, Inner West, Outer East, Outer North East, Outer North West, Outer South, Outer West; and these posts were equally shared within the communities they represent. A number of third sector groups shared the original Digital Access Team publicity including:</p> <ul style="list-style-type: none"> <li>• Harehills Community Watch</li> </ul>
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- Armley Labour Party
- Village of Kippax
- Temple Newsam Coronavirus Help
- Kippax and Methley Coronavirus Group
- Garforth and Swillington Coronavirus Group
- Cross Gates and Whinmoor Coronavirus Group
- Yeadon Community Hub
- Pudsey Community Hub
- Otley Community Hub
- Horsforth Community Hub
- Headingley Community Hub
- Hawksworth Community Hub
- Bramley Community Hub
- Armley Community Hub
- Boston Spa Grumbler
- Wetherby Means Business
- Wetherby online Market place
- Harehills Community Watch
- Wetherby Ward Councillors
- Armley Folk
- Wetherby Sports Association
- Leeds City Council Colleagues (4600 members)
- Leeds City Centre Living
- Leedsplace (110000 members)
- Outer south Tenant Engagement
- Outer North West Housing Advisory Panel
- Otley Children's Centre
- Welcome to Pudsey

Housing Leeds Tenant Engagement Team shared on all Facebook accounts in the PSPO areas.

Leeds Teaching Hospitals Trust shared with

- Security Managers
- Trust communications team
- Executive Director Responsible for security

- Trust Group that looks at patient behaviours
- Security Co-ordinaters and supervisors
- Emergency Dept Managers
- Patient relations Team
- 'Intouch' Staff e-newsletter (1600 staff)

West Yorkshire Police shared with all partner agencies within the thirteen Community Safety meeting groups.

Cleaner Neighbourhoods Team shared with

- Clean Leeds
- Recycle for Leeds
- Cleaner Neighbourhood Team Facebook page

Safer Leeds and Community Safety leads updated on a regular basis staff working within Leeds City Council and West Yorkshire Police; and all were encouraged to both participate in the PSPO survey and to share emails and social media etc. with external partners and third sectors engaged within the communities.

**Action required:**

N/A

**7. Who may be affected by this activity?**

please tick all relevant and significant equality characteristics, stakeholders and barriers that apply to your strategy, policy, service or function

**Equality characteristics**

**Age**

**Carers**

**Disability**

**Gender reassignment**

**Race**

**Religion or Belief**

**Sex (male or female)**

**Sexual orientation**

**Other**

(Other can include – marriage and civil partnership, pregnancy and maternity, and those areas that impact on or relate to equality: tackling poverty and improving health and well-being)

Please specify:

**Stakeholders**

<input checked="" type="checkbox"/> Services users	<input checked="" type="checkbox"/> Employees	<input type="checkbox"/> Trade Unions
<input checked="" type="checkbox"/> Partners	<input checked="" type="checkbox"/> Members	<input type="checkbox"/> Suppliers
<input type="checkbox"/> Other please specify		

**Potential barriers.**

<input checked="" type="checkbox"/> Built environment	<input type="checkbox"/> Location of premises and services
<input type="checkbox"/> Information and communication	<input checked="" type="checkbox"/> Customer care
<input type="checkbox"/> Timing	<input checked="" type="checkbox"/> Stereotypes and assumptions
<input checked="" type="checkbox"/> Cost	<input checked="" type="checkbox"/> Consultation and involvement
<input type="checkbox"/> Financial exclusion	<input type="checkbox"/> Employment and training
<input type="checkbox"/> specific barriers to the strategy, policy, services or function	

Please specify

- **Built environment** – some residents have no formal facilities for storing household wastes so may have to store this in the street
- **ACTION** – Cleaner neighbourhoods Team are working to support these residents, will be mindful of these areas, and will not take enforcement action in these cases.
- **Information and communication** – residents and visitors to a PSPO ‘restricted area’ may not be aware of the PSPO and restrictions around this.
- **ACTION** – the orders will be on the website and signage will be in place. Information will be publicised throughout social media networks.
- **Cost** – there are cost implications to the Council in terms of installing signage in the areas served by PSPOs, and enforcement costs (in terms of patrolling the localities) which will be met by existing Police staff. There will be a cost to Safer Leeds for Fixed Penalty Notices, and the administration of those by Leeds City Council. The Cleaner Neighbourhoods Team is currently utilising Fixed Penalty Notices, and prosecutions;



and they anticipate a cost through increased enforcement following implementation of PSPOs. This cost has yet to be determined.

- **ACTION** – costs will be monitored and it is anticipated that the positive benefits to residents and visitors will easily justify expenditure.
- **Customer care** – there may be barriers in terms of accessing information during the day and out of hours.
- **ACTION** – There is a PSPO page on the LCC website [www.leeds.gov.uk/pspo](http://www.leeds.gov.uk/pspo) with further information and contact details directing through to Safer Leeds. An email address is available.
- **Stereotypes and assumptions** – public perception may be negatively impacted. There will be some impact on specific groups. Young people may feel targeted and victimised as a result of this change. Drinking alcohol in a public place (usually within neighbourhoods) may involve young people. By restricting this behaviour we are limiting the harm to young people.
- **ACTION** – Where appropriate, provide increased educational information on alcohol harm to young people. We will work closely with colleges and universities to ensure that there is a good understanding of the application of the order by their students, and support available where needed. We will monitor equality information – to better understand the issues faced within the community, to enable us to ensure there is a fair and consistent approach to the application of the PSPO, to mitigate against any discrimination and to ensure that the reporting mechanisms and information on the PSPO is accessible to all. Data is recorded where the order has been applied.
- **Consultation and involvement** – not all residents/ stakeholders across the 14 PSPO areas will provide feedback on the consultation, so some groups may be under-represented during the consultation process.
- **ACTION** – consultation opportunities have been provided via a number of different mechanisms, e.g. on-line survey, promotion via social media. There has been communications (emails and meetings) with elected members, engagement with community safety partners, contact with focus groups and meetings with the voluntary and community sector.

## 8. Positive and negative impact

Think about what you are assessing (scope), the fact finding information, the potential positive and negative impact on equality characteristics, stakeholders and the effect of the barriers

### 8a. Positive impact:

- People will feel safer across PSPO restricted areas.
- Community cohesion will increase as people feel safer in their neighbourhoods
- Coordinated response to ASB and 'household waste'.
- Reduced complaints and dissatisfaction from the general public
- Coordinated response to ASB and 'unauthorised structures'..
- Coordinated response to ASB and issues within LGI and St James's Hospitals.
- Access and signposting to support services more effective as pathways from ASB for vulnerable people are strengthened

<b>Action required:</b>
None

<p><b>8b. Negative impact:</b></p> <ul style="list-style-type: none"> <li>▪ <b>Young people</b> - Where appropriate, provide increased educational information on alcohol harm to young people.</li> <li>▪ <b>ACTION</b> – Continue to work closely with colleges and universities to ensure that there is a good understanding of the application of the various PSPOs by their students, and support available where needed. Continue to work with support groups and community safety groups.</li> <li>▪ <b>Disability</b> - There is anecdotal information which suggests that using alcohol is both a cause and an effect of mental health issues. Leeds City Council Officers and West Yorkshire Police Officers have regular meetings with each other and with Community Safety Partners; including those who provide support and provisions for vulnerable people. Alleged offenders will be appropriately signposted to relevant support services. We will continue to refer and signposting individuals to commissioned support services who provide support and help to vulnerable people.</li> <li>▪ <b>Poverty</b> - There is some anecdotal information which suggests that some deprived areas across the city have disproportionate street drinking; whereas some more affluent areas are more subject to issues around the ‘night economy’.</li> <li>▪ <b>ACTION</b> - The PSPOs will challenge this behaviour in all public spaces. Community Safety (formerly Tasking) meeting to be mindful of displacement and should consider appropriate actions. Additionally, we are considering applications in other areas of Leeds.</li> <li>▪ <b>Language and literacy barriers</b> - Those whose first language is not English/ cannot read.</li> <li>▪ <b>ACTION:</b> The notice will have a clear pictorial representation showing the prohibition.</li> <li>▪ <b>Street population community</b> - The PSPO will affect those with dependency issues (a known problems for the street community).</li> <li>▪ <b>ACTION:</b> We will ensure that enforcement is justified/ fair, is sensitive to needs and signposts appropriately to support provisions.</li> </ul>

<b>Action required:</b>

<b>9. Will this activity promote strong and positive relationships between the groups/communities identified?</b>
<input checked="" type="checkbox"/> <b>Yes</b> <input type="checkbox"/> <b>No</b>
<p><b>Please provide detail:</b> There are differing stresses within the proposed 'restricted area' and both potential positive and potential negative relations may be formed.</p>
<p><b>Action required:</b> The proposals are largely supported throughout Leeds, and we will actively promote positive outcomes resulting from the PSPO's to evidence improvements in neighbourhoods.</p>

<b>10. Does this activity bring groups/communities into increased contact with each other? (e.g. in schools, neighbourhood, workplace)</b>
<input type="checkbox"/> <b>Yes</b> <input checked="" type="checkbox"/> <b>No</b>
<p><b>Please provide detail:</b> PSPOs will make public spaces more welcoming with an anticipated reduction in behaviours which are highlighted in this report. It is hoped that residents/ stakeholders will feel safer and use public spaces e.g. residential areas, parks, shopping centres more often.</p>
<p><b>Action required:</b></p>

The proposals are largely supported throughout Leeds, and we will actively promote positive outcomes resulting from the PSPO's to evidence improvements in neighbourhoods.

**11. Could this activity be perceived as benefiting one group at the expense of another?** (e.g. where your activity/decision is aimed at adults could it have an impact on children and young people)

**Yes**

**No**

**Please provide detail:** Leeds Anti Social Behaviour Team has consulted widely and support all PSPO proposals were supported.

**Action required:**

**12. Equality, diversity, cohesion and integration action plan**

(insert all your actions from your assessment here, set timescales, measures and identify a lead person for each action)

Action	Timescale	Measure	Lead person
<p><b>Young people</b> - Where appropriate, provide increased educational information on alcohol harm to young people.</p> <p>Work closely with colleges and universities to ensure that there is a good understanding of the application of the order by their students, and support available where needed.</p> <p>Monitoring of equality information – to better understand the issues faced within the community, to enable us to ensure there is a fair and consistent approach to the application of the PSPO, to mitigate against any discrimination and to ensure that the reporting mechanisms and information on the PSPO is accessible to all.</p> <p>Record data.</p>	<p>Quarterly review Annual review</p>	<ul style="list-style-type: none"> <li>▪ Work with commissioned services in order to ensure that alcohol services are targeted according to need.</li> </ul>	<p>LASBT and Crime Reduction Project Officer, Safer Leeds</p>
<p><b>Disability</b> – continued referral</p>	<p>Quarterly reporting</p>	<ul style="list-style-type: none"> <li>▪ Commissioned service</li> </ul>	<p>LASBT and Crime Reduction</p>

Action	Timescale	Measure	Lead person
and signposting to commissioned support services.(support and help to vulnerable people). Case conferencing for repeat offenders. Mental health considerations will be taken into account by officers when assessing individual cases.		reports evidence number of referrals from partner agencies	Project Officer, Safer Leeds
<b>Displacement</b> – Community Safety (formerly Tasking) to be aware of displacement and should consider appropriate actions.	Quarterly reporting (to Tasking)	<ul style="list-style-type: none"> <li>▪ Increase or decrease in ASB as reported at local Tasking Meetings</li> </ul>	LASBT
<b>Poverty</b> - consistent application of PSPOs.		<ul style="list-style-type: none"> <li>▪ Number of referrals to support agencies</li> <li>▪ Reduction in household waste left outside boundary of a residential property</li> </ul>	LASBT/ CNT
<b>Consultation and engagement</b> - consultation opportunities will be provided via a number of different mechanisms, e.g. on-line	Statutory Consultation- Monday 10 August 2020 and Sunday 06 September 2020. Review periodically.	<ul style="list-style-type: none"> <li>• Number of different vehicles for people to have influence</li> <li>• Monitoring of subsequent enquiries</li> </ul>	Crime reduction Project Officer, Safer Leeds

Action	Timescale	Measure	Lead person
<p>survey, promotion via social media, conversations with elected members, engagement with community safety partners, focus groups and meetings with the voluntary and community sector.</p> <p>Monitoring the impact that the policy is having on the community to reduce the likelihood of any disproportionately negative impacts on those with protected characteristics.</p>		<p>and enforcement</p> <ul style="list-style-type: none"> <li>• Each prohibition was supported.</li> </ul>	
<p><b>Built environment</b> - Cleaner Neighbourhoods Team are working to support these residents, will be mindful of these areas, and will not take enforcement action in these cases. Staff have been trained in this area.</p>	<p>Quarterly reporting – review periodically</p>	<ul style="list-style-type: none"> <li>▪ Reduction in complaints around household wastes being left in inappropriate places</li> </ul>	<p>Cleaner Neighbourhoods Team</p>
<p>Information and communication - There is a PSPO page on the LCC website with further information and contact details directing through to the LASBT Team.</p>			<p>Information and communication - There is a PSPO page on the LCC website with further information and contact details directing through to the LASBT Team.</p>

Action	Timescale	Measure	Lead person
An email address is available.			An email address is available.
<b>Street population community</b> - Ensure service users have continued access to commissioned support services.	Quarterly returns from commissioned support providers	<ul style="list-style-type: none"> <li>▪ Number of referrals to support agencies</li> </ul>	
<b>Language and literacy barriers</b> - The notice will have a clear pictorial representation.	Quarterly reporting – review periodically	<ul style="list-style-type: none"> <li>▪ Proportion of PSPOs discussions to people who are unable to read the signage</li> </ul>	Crime reduction Project Officer, Safer Leeds



**13. Governance, ownership and approval**

State here who has approved the actions and outcomes from the equality, diversity, cohesion and integration impact assessment

Name	Job Title	Date
Harvinder Saimbhi	Head of Operational Delivery – ASB, Hate Crime & Security Services	29.09.20
<b>Date impact assessment completed</b>		

**14. Monitoring progress for equality, diversity, cohesion and integration actions** (please tick)

- As part of Service Planning performance monitoring
- As part of Project monitoring
- Update report will be agreed and provided to the appropriate board  
Please specify which board
- Other (please specify)

**15. Publishing**

Though **all** key decisions are required to give due regard to equality the council **only** publishes those related to **Executive Board, Full Council, Key Delegated Decisions** or a **Significant Operational Decision**.

A copy of this equality impact assessment should be attached as an appendix to the decision making report:

- Governance Services will publish those relating to Executive Board and Full Council.
- The appropriate directorate will publish those relating to Delegated Decisions and Significant Operational Decisions.
- A copy of all other equality impact assessments that are not to be published should be sent to [equalityteam@leeds.gov.uk](mailto:equalityteam@leeds.gov.uk) for record.

Complete the appropriate section below with the date the report and attached assessment was sent:

For Executive Board or Full Council – sent to <b>Governance Services</b>	Date sent:
For Delegated Decisions or Significant Operational Decisions – sent to appropriate <b>Directorate</b>	Date sent:
All other decisions – sent to <a href="mailto:equalityteam@leeds.gov.uk">equalityteam@leeds.gov.uk</a>	Date sent: